# Senate



General Assembly

File No. 291

January Session, 2011

Substitute Senate Bill No. 1016

Senate, March 30, 2011

The Committee on Public Safety and Security reported through SEN. HARTLEY of the 15th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

# AN ACT ESTABLISHING A DEPARTMENT OF EMERGENCY RESPONDER TRAINING.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) (Effective July 1, 2011) (a) There is established a
- 2 Department of Emergency Responder Training. Said department shall
- 3 be responsible for the training of police officers and firefighters in this
- 4 state. The department head shall be the executive director, who shall
- 5 be appointed by the Governor in accordance with the provisions of
- 6 sections 4-6 and 4-7 of the general statutes, with the powers and duties
- 7 prescribed in section 4-8 of the general statutes. The executive director
- 8 shall possess knowledge in matters relating to training standards and
- 9 methods relating to law enforcement or fire prevention and control.
- 10 No person possessing a record of any criminal, unlawful or unethical
- 11 conduct shall be eligible for or hold such position. The executive
- director shall be the chief administrative officer of the department and
- 13 shall develop and periodically update and revise a comprehensive
- municipal police training plan and establish standards for a fire service

15 training and education program. The executive director may do all

- things necessary to apply for, qualify for and accept any federal funds
- 17 made available or allotted under any federal act relative to police
- 18 officer and firefighter training.
- (b) The executive director may, within available appropriations,
  employ any other personnel that may be necessary in the performance
  of the department's functions.
- (c) The executive director may enter into contracts for the furnishing by any person or agency, public or private, of services necessary for the proper execution of the duties of the department. Any such contract that has a cost of three thousand dollars or more shall be subject to the approval of the Attorney General.
- 27 (d) The executive director may accept contributions, grants, gifts, 28 other financial services or assistance from 29 governmental unit, public agency or the private sector and is 30 authorized to apply for, receive and distribute any federal or private 31 funds or contributions available for training and education of police or 32 fire fighting personnel.
- (e) The executive director may perform any other acts that may be necessary and appropriate to carry out the functions of the department as set forth in sections 1 and 2 of this act and sections 3-122, 3-123, 3-123e, 7-294a, 7-294b, 7-294d, 7-294e, 7-294f, 7-294g, 7-294l, 7-294m, 7-294n, 7-294o, 7-294p, 7-294x, 7-294aa, 7-323j, 7-323k, 7-323l, 7-323p, 7-323q, 14-286e, 21a-274a, 29-179i and 31-294i of the general statutes, as amended by this act.
- (f) The executive director shall annually submit a report to the Governor and, in accordance with section 11-4a of the general statutes, to the Joint Committee on Legislative Management relating to the activities, recommendations and accomplishments of the department.
  - (g) The executive director may adopt such regulations, in accordance with the provisions of chapter 54 of the general statutes, as

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- 46 necessary to implement the duties of the department.
- 47 (h) The executive director shall, with respect to municipal police 48 officer training, be responsible for:
- (1) Requiring that all probationary candidates receive the hours of basic training deemed necessary before being eligible for certification, such basic training to be completed within one year following the appointment as a probationary candidate, unless the candidate is granted additional time to complete such basic training by the executive director;
- 55 (2) Requiring the registration of probationary candidates with the 56 academy not later than ten days after hiring for the purpose of 57 scheduling training;
  - (3) Issuing the appropriate certification to police officers who have satisfactorily completed minimum basic training programs;
- 60 (4) Requiring that each police officer satisfactorily complete at least 61 forty hours of certified review training every three years in order to 62 maintain certification, unless the officer is granted additional time not 63 to exceed one year to complete such training by the council;
- 64 (5) Renewing the certification of those police officers who have 65 satisfactorily completed review training programs;
- 66 (6) Visiting and inspecting police basic training schools and inspecting each school at least once each year;
  - (7) Consulting with and cooperating with universities, colleges and institutions of higher education for the development of specialized courses of study for police officers in police science and police administration;
  - (8) Consulting with and cooperating with departments and agencies of this state and other states and the federal government concerning police training;

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75 (9) Conducting any inspection and evaluation that may be necessary 76 to determine if a law enforcement unit is complying with the 77 provisions of this section;

- 78 (10) At the request and expense of any law enforcement unit, 79 conducting general or specific management surveys;
- 80 (11) Developing objective and uniform criteria for granting any 81 waiver of regulations or procedures;
  - (12) Appointing any council training instructor, or such other person as determined by the council, to act as a special police officer throughout the state as such instructor or other person's official duties may require, provided any such instructor or other person so appointed shall be a certified police officer and further provided each such special police officer be sworn and be vested with the authority to arrest and present before a competent authority any person for any offense committed within the officer's precinct; and
  - (13) Recruiting, selecting and appointing candidates to the position of probationary candidate, as defined in section 7-294a of the general statutes, as amended by this act, and to provide recruit training for candidates of the Connecticut Police Corps program in accordance with the Police Corps Act, 42 USC 14091 et seq., as amended from time to time.
- 96 (i) The executive director, with respect to the state fire training, 97 shall: (1) Administer the state's responsibilities under federal laws 98 relevant to fire service; and (2) develop a master plan for fire 99 prevention and control.
- Sec. 2. (NEW) (Effective July 1, 2011) (a) The Department of Emergency Responder Training shall maintain and operate a municipal police officer training school. The department shall fix tuition and fees for training and education programs and sessions and for such other purposes deemed necessary for the operation and support of the school, subject to the approval of the Office of Policy

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and Management. Such fees shall be used solely for training and educational purposes.

- (b) The department may establish and maintain a municipal police officer training school training and education extension account, which shall be a separate, nonlapsing account within the General Fund. The account shall contain any moneys required by law to be deposited in the account. The account may be used for the operation of such training and education extension programs and sessions as the Department of Emergency Responder Training may establish. All proceeds derived from the operation of the training and education extension programs and sessions shall be deposited in the General Fund and shall be credited to and become a part of the resources of the account. All direct expenses incurred in the conduct of the training, certification and education programs and sessions shall be charged, and any payments of interest and principal of bonds or any sums transferable to any fund for the payment of interest and principal of bonds and any cost of equipment for such operations may be charged, against the account on order of the State Comptroller. Any balance of receipts above expenditures shall remain in the account to be used for its training and education programs and sessions.
- Sec. 3. Section 4-5 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*):
- 128 As used in sections 4-6, 4-7 and 4-8, the term "department head" 129 means Secretary of the Office of Policy and Management, 130 Commissioner of Administrative Services, Commissioner of Revenue 131 Services, Banking Commissioner, Commissioner of Children and 132 Families, Commissioner of Consumer Protection, Commissioner of 133 Correction, Commissioner of Economic and Community Development, 134 State Board of Education, Commissioner of Emergency Management 135 and Homeland Security, Commissioner of Environmental Protection, 136 Commissioner of Agriculture, Commissioner of Public Health, Insurance Commissioner, Labor Commissioner, Liquor Control 137 138 Commission, Commissioner of Mental Health and Addiction Services,

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139 Commissioner of Public Safety, Commissioner of Social Services,

- 140 Commissioner of Developmental Services, Commissioner of Motor
- 141 Vehicles, Commissioner of Transportation, Commissioner of Public
- 142 Works, Commissioner of Veterans' Affairs, Chief Information Officer,
- the chairperson of the Public Utilities Control Authority, the executive
- 144 director of the Board of Education and Services for the Blind, the
- 145 executive director of the Connecticut Commission on Culture and
- 146 Tourism, the executive director of the Department of Emergency
- 147 Responder Training and the executive director of the Office of Military
- 148 Affairs. As used in sections 4-6 and 4-7, "department head" also means
- the Commissioner of Education.
- Sec. 4. Section 4-38c of the general statutes is repealed and the
- following is substituted in lieu thereof (*Effective July 1, 2011*):
- There shall be within the executive branch of state government the
- 153 following departments: Office of Policy and Management, Department
- 154 of Administrative Services, Department of Revenue Services,
- 155 Department of Banking, Department of Agriculture, Department of
- 156 Children and Families, Department of Consumer Protection,
- 157 Department of Correction, Department of Economic and Community
- 158 Development, State Board of Education, Department of Emergency
- 159 Management and Homeland Security, <u>Department of Emergency</u>
- 160 Responder Training, Department of Environmental Protection,
- 161 Department of Public Health, Board of Governors of Higher
- 162 Education, Insurance Department, Labor Department, Department of
- 163 Mental Health and Addiction Services, Department of Developmental
- 164 Services, Department of Public Safety, Department of Social Services,
- 165 Department of Transportation, Department of Motor Vehicles,
- 166 Department of Veterans' Affairs, Department of Public Works and
- 167 Department of Public Utility Control.
- Sec. 5. Section 7-294a of the general statutes is repealed and the
- following is substituted in lieu thereof (*Effective July 1, 2011*):
- As used in this section and sections 7-294b to 7-294e, inclusive, as
- 171 <u>amended by this act,</u> "academy" means the Connecticut Police

172 Academy; "applicant" means a prospective police officer who has not 173 commenced employment or service with a law enforcement unit; 174 "basic training" means the minimum basic law enforcement training 175 received by a police officer at the academy or at any other certified law 176 enforcement training academy; "certification" means the issuance by 177 the [Police Officer Standards and Training Council] Department of 178 Emergency Responder Training to a police officer, police training 179 school or law enforcement instructor of a signed instrument 180 evidencing satisfaction of the certification requirements imposed by 181 section 7-294d, as amended by this act, and signed by the [council] 182 department; "council" means the Police Officer Standards and Training 183 Council; "executive director" means the executive director of the Department of Emergency Responder Training; "Governor" includes 184 any person performing the functions of the Governor by authority of 185 186 the law of this state; "review training" means training received after 187 minimum basic law enforcement training; "law enforcement unit" 188 means any agency, organ or department of this state or a subdivision 189 or municipality thereof, whose primary functions include the 190 enforcement of criminal or traffic laws, the preservation of public 191 order, the protection of life and property, or the prevention, detection 192 or investigation of crime; "police officer" means a sworn member of an 193 organized local police department, an appointed constable who 194 performs criminal law enforcement duties, a special policeman appointed under section 29-18, 29-18a or 29-19 or any member of a law 195 196 enforcement unit who performs police duties; "probationary police officer 197 candidate" means who, having satisfied a 198 preemployment requirements, has commenced employment with a 199 law enforcement unit but who has not satisfied the training 200 requirements provided for in section 7-294d, as amended by this act; 201 and "school" means any school, college, university, academy or training program approved by the council which offers law 202 203 enforcement training and includes a combination of a course 204 curriculum, instructors and facilities.

Sec. 6. Subsection (a) of section 7-294b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 

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(a) There shall be a Police Officer Standards and Training Council which shall be within the [Division of State Police of the Department of Public Safety Department of Emergency Responder Training for administrative purposes only and which shall consist of the following members appointed by the Governor: (1) A chief administrative officer of a town or city in Connecticut; (2) the chief elected official or chief executive officer of a town or city in Connecticut with a population under twelve thousand which does not have an organized police department; (3) a member of the faculty of The University of Connecticut; (4) eight members of the Connecticut Police Chiefs Association who are holding office or employed as chief of police or the highest ranking professional police officer of an organized police department of a municipality within the state; (5) the Chief State's Attorney; (6) a sworn municipal police officer whose rank is sergeant or lower; and (7) five public members. The Commissioner of Public Safety and the Federal Bureau of Investigation special agent-in-charge in Connecticut or their designees shall be voting ex-officio members of the council. Any nonpublic member of the council shall immediately upon the termination of his holding the office or employment which qualified him for appointment cease to be a member of the council. A member appointed to fill a vacancy shall be appointed for the unexpired term of the member whom he is to succeed in the same manner as the original appointment. The Governor shall appoint a chairperson and the council shall appoint a vice-chairperson and a secretary from among the members. The members of the council shall serve without compensation but shall be entitled to actual expenses involved in the performance of their duties.

- Sec. 7. Section 7-294d of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*):
- 237 (a) The Police Officer Standards and Training Council shall [have 238 the following powers] <u>make recommendations to the executive</u> 239 director on the following:

240 (1) [To develop and periodically update and revise a] <u>A</u> 241 comprehensive municipal police training plan;

- 242 (2) [To approve, or revoke the] <u>The</u> approval of [,] any police 243 training school and [to issue] <u>the issuance of</u> certification to such 244 schools and [to revoke] <u>the revocation of</u> such certification;
- 245 (3) [To set the] <u>The</u> minimum courses of study and attendance 246 required and the equipment and facilities to be required of approved 247 police training schools;
- 248 (4) [To set the] <u>The</u> minimum qualifications for law enforcement 249 instructors and [to issue] <u>the issuance of</u> appropriate certification to 250 such instructors;
- [(5) To require that all probationary candidates receive the hours of basic training deemed necessary before being eligible for certification, such basic training to be completed within one year following the appointment as a probationary candidate, unless the candidate is granted additional time to complete such basic training by the council;
- 256 (6) To require the registration of probationary candidates with the 257 academy within ten days of hiring for the purpose of scheduling 258 training;
- (7) To issue appropriate certification to police officers who have satisfactorily completed minimum basic training programs;
- 261 (8) To require that each police officer satisfactorily complete at least 262 forty hours of certified review training every three years in order to 263 maintain certification, unless the officer is granted additional time not 264 to exceed one year to complete such training by the council;
- 265 (9) To renew the certification of those police officers who have satisfactorily completed review training programs;]
- [(10) To establish] (5) The establishment of uniform minimum educational and training standards for employment as a police officer

269 in full-time positions, temporary or probationary positions and part-

- 270 time or voluntary positions; and
- [(11) To visit and inspect police basic training schools and to inspect each school at least once each year;
- 273 (12) To consult with and cooperate with universities, colleges and 274 institutes for the development of specialized courses of study for 275 police officers in police science and police administration;
- 276 (13) To consult with and cooperate with departments and agencies 277 of this state and other states and the federal government concerned 278 with police training;
- 279 (14) To employ an executive director and, within available 280 appropriations, to employ any other personnel that may be necessary 281 in the performance of its functions;
- 282 (15) To perform any other acts that may be necessary and 283 appropriate to carry out the functions of the council as set forth in 284 sections 7-294a to 7-294e, inclusive;
- 285 (16) To accept contributions, grants, gifts, donations, services or 286 other financial assistance from any governmental unit, public agency 287 or the private sector;
- 288 (17) To conduct any inspection and evaluation that may be 289 necessary to determine if a law enforcement unit is complying with the 290 provisions of this section;
- 291 (18) At the request and expense of any law enforcement unit, to conduct general or specific management surveys;
- 293 (19) To develop objective and uniform criteria for granting any 294 waiver of regulations or procedures established by the council;
- 295 (20) To recruit, select and appoint candidates to the position of 296 probationary candidate, as defined in section 7-294a, and provide 297 recruit training for candidates of the Connecticut Police Corps

program in accordance with the Police Corps Act, 42 USC 14091 et seq., as amended from time to time;]

- [(21) To develop, adopt and revise,] (6) The development, adoption and revision, as necessary, of comprehensive accreditation standards for the administration and management of law enforcement units, to grant accreditation to those law enforcement units that demonstrate their compliance with such standards and, at the request and expense of any law enforcement unit, to conduct such surveys as may be necessary to determine such unit's compliance with such standards. [; and]
- [(22) To appoint any council training instructor, or such other person as determined by the council, to act as a special police officer throughout the state as such instructor or other person's official duties may require, provided any such instructor or other person so appointed shall be a certified police officer. Each such special police officer shall be sworn and may arrest and present before a competent authority any person for any offense committed within the officer's precinct.]
  - (b) No person may be employed as a police officer by any law enforcement unit for a period exceeding one year unless he <u>or she</u> has been certified under the provisions of subsection (a) of this section or has been granted an extension by the [council] <u>executive director</u>. No person may serve as a police officer during any period when his certification has been cancelled or revoked pursuant to the provisions of subsection (c) of this section. In addition to the requirements of this subsection, the [council] <u>executive director</u> may establish other qualifications for the employment of police officers and require evidence of fulfillment of these qualifications. The certification of any police officer who is not employed by a law enforcement unit for a period of time in excess of two years, unless such officer is on leave of absence, shall be considered lapsed. Upon reemployment as a police officer, such officer shall apply for recertification in a manner provided by the [council] <u>executive director</u>. The [council] executive director

shall certify any applicant who presents evidence of satisfactory completion of a program or course of instruction in another state equivalent in content and quality to that required in this state, provided he <u>or she</u> passes an examination or evaluation as required by the [council] executive director.

- (c) (1) The [council] <u>executive director</u> may refuse to renew any certificate if the holder fails to meet the requirements for renewal of his or her certification.
- (2) The [council] executive director may cancel or revoke any certificate if: (A) The certificate was issued by administrative error, (B) the certificate was obtained through misrepresentation or fraud, (C) the holder falsified any document in order to obtain or renew any certificate, (D) the holder has been convicted of a felony, (E) the holder has been found not guilty of a felony by reason of mental disease or defect pursuant to section 53a-13, (F) the holder has been convicted of a violation of subsection (c) of section 21a-279 or section 29-9, (G) the holder has been refused issuance of a certificate or similar authorization or has had his or her certificate or other authorization cancelled or revoked by another jurisdiction on grounds which would authorize cancellation or revocation under the provisions of this subdivision, (H) the holder has been found by a law enforcement unit, pursuant to procedures established by such unit, to have used a firearm in an improper manner which resulted in the death or serious physical injury of another person, or (I) the holder has been found by a law enforcement unit, pursuant to procedures established by such unit, to have committed any act that would constitute tampering with or fabricating physical evidence in violation of section 53a-155, perjury in violation of section 53a-156 or false statement in the second degree in violation of section 53a-157b. Whenever the [council] executive director believes there is a reasonable basis for cancellation or revocation of the certification of a police officer, police training school or law enforcement instructor, [it] he or she shall give notice and an adequate opportunity for a hearing prior to such cancellation or revocation. The [council] executive director may cancel or revoke any

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certificate if, after a de novo review, [it] he or she finds by clear and convincing evidence (i) a basis set forth in subparagraphs (A) to (G), inclusive, of this subdivision, or (ii) that the holder of the certificate committed an act set forth in subparagraph (H) or (I) of this subdivision. Any police officer or law enforcement instructor whose certification is cancelled or revoked pursuant to this section may reapply for certification no sooner than two years after the date on which the cancellation or revocation order becomes final. Any police training school whose certification is cancelled or revoked pursuant to this section may reapply for certification at any time after the date on which such order becomes final.

- (d) Notwithstanding the provisions of subsection (b) of this section, any police officer, except a probationary candidate, who is serving under full-time appointment on July 1, 1982, shall be deemed to have met all certification requirements and shall be automatically certified by the [council] executive director in accordance with the provisions of subsection (a) of section 7-294e, as amended by this act.
- (e) The provisions of this section shall apply to any person who performs police functions. As used in this subsection, "performs police functions" for a person who is not a police officer, as defined in section 7-294a, as amended by this act, means that in the course of his or her official duties, such person carries a firearm and exercises arrest powers pursuant to section 54-1f or engages in the prevention, detection or investigation of crime, as defined in section 53a-24. The [council] executive director shall establish criteria by which the certification process required by this section shall apply to police officers.
- (f) The provisions of this section shall not apply to (1) any state police training school or program, (2) any sworn member of the Division of State Police within the Department of Public Safety, (3) Connecticut National Guard security personnel, when acting within the scope of their National Guard duties, who have satisfactorily completed a program of police training conducted by the United States

398 Army or Air Force, (4) employees of the Judicial Department, (5) 399 municipal animal control officers appointed pursuant to section 22-400 331, or (6) fire police appointed pursuant to section 7-313a. The 401 provisions of this section with respect to renewal of certification upon 402 satisfactory completion of review training programs shall not apply to 403 any chief inspector or inspector in the Division of Criminal Justice who 404 has satisfactorily completed a program of police training conducted by 405

- 406 Sec. 8. Section 7-294e of the general statutes is repealed and the 407 following is substituted in lieu thereof (*Effective July 1, 2011*):
- 408 (a) Notwithstanding the provisions of any general statute or special 409 act or local law, ordinance or charter to the contrary, each police officer 410 shall forfeit his <u>or her</u> appointment and position unless recertified by 411 the [council] executive director according to procedures and within the 412 time frame established by [the council] said director.
- 413 (b) The [Police Officer Standards and Training Council] Department 414 of Emergency Responder Training may adopt any regulations [it] the 415 executive director deems necessary to carry out the provisions of 416 section 7-294a, as amended by this act, subsection (a) of section 7-294b, 417 as amended by this act, sections 7-294c, 7-294d, as amended by this act, 418 and this section in accordance with the provisions of chapter 54, giving 419 due consideration to the varying factors and special requirements of 420 law enforcement units. Such regulations shall be binding upon all law 421 enforcement units, except the Division of State Police within the 422 Department of Public Safety.
- 423 Sec. 9. Section 7-294f of the general statutes is repealed and the 424 following is substituted in lieu thereof (*Effective July 1, 2011*):
- 425 Each police basic training program conducted or administered by 426 the Division of State Police within the Department of Public Safety, the 427 [Police Officer Standards and Training Council established under section 7-294b] Department of Emergency Responder Training or 428 429 municipal police department in the state shall include a course on

the division.

sexual assault investigation and rape crisis intervention and each review training program conducted by such agencies shall make provision for such a course.

- Sec. 10. Section 7-294g of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*):
- 435 (a) Each police basic or review training program conducted or 436 administered by the Division of State Police within the Department of 437 Public Safety, by the [Police Officer Standards and Training Council 438 established under section 7-294b] Department of Emergency 439 Responder Training or by a municipal police department in the state 440 shall provide a minimum of two hours of training on the subject of 441 domestic violence that includes, but is not limited to, the following: (1) 442 Enforcement of criminal laws applicable in cases involving domestic 443 violence; (2) techniques for handling incidents of domestic violence 444 which promote the safety of the victim and the officer and which 445 reduce the likelihood of recurrence; (3) organizations in the state that 446 offer aid or shelter to victims of domestic violence; (4) applicable 447 procedures in the prosecution of cases involving domestic violence; (5) 448 orders issued by a court pursuant to chapter 815a. The Division of 449 State Police, the [Police Officer Standards and Training Council] 450 Department of Emergency Responder Training or municipal police 451 departments, in consultation with the Connecticut Task Force on 452 Abused Women, shall develop a program curriculum and shall submit 453 such curriculum to the task force for approval. Individual shelter 454 programs in the task force may also conduct domestic violence 455 training in conjunction with any police training program.
  - (b) Each police basic training program conducted or administered by the Division of State Police within the Department of Public Safety, by the [Police Officer Standards and Training Council established under section 7-294b] Department of Emergency Responder Training or by a municipal police department in the state shall include a course on the recognition and management of child abuse and suicide intervention procedures.

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Sec. 11. Section 7-294*l* of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*):

- Each police basic or review training program conducted or administered by the Division of State Police within the Department of Public Safety, the [Police Officer Standards and Training Council established under section 7-294b] <u>Department of Emergency</u> Responder Training or a municipal police department in the state shall include training on gang-related violence.
- Sec. 12. Section 7-294m of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*):
- 473 (1) The [Police Officer Standards and Training Council established 474 under section 7-294b] Department of Emergency Responder Training, 475 in conjunction with the office of the Chief State's Attorney and the 476 Connecticut Police Chiefs Association, and (2) the Division of State 477 Police within the Department of Public Safety, in conjunction with the 478 office of the Chief State's Attorney, shall provide instruction on the 479 subject of new legal developments which affect policies and 480 practices concerning the investigation, detection and prosecution of 481 criminal matters, each year to the chief law enforcement officer of each 482 municipality and any person designated by such officer to serve in 483 such capacity in such officer's absence. Each such officer may be given 484 credit for such course of instruction toward the certified review 485 training required by subsection (a) of section 7-294d, as amended by 486 this act. Such training program shall be named "The John M. Bailey 487 Seminar on New Legal Developments Impacting Police Policies and 488 Practices".
- Sec. 13. Section 7-294n of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*):
- Each police basic or review training program conducted or administered by the Division of State Police within the Department of Public Safety, the [Police Officer Standards and Training Council established under section 7-294b] Department of Emergency

495 <u>Responder Training</u> or a municipal police department in the state shall include training relative to crimes motivated by bigotry or bias.

- Sec. 14. Section 7-2940 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*):
- 499 Not later than January 1, [2008] 2012, the [Police Officer Standards 500 and Training Council Department of Emergency Responder Training 501 shall develop and implement a policy concerning the acceptance of 502 missing person reports by law enforcement agencies in this state and 503 such agencies' response thereto. Such policy shall include, but not be 504 limited to, guidelines for the acceptance of a missing person report, the 505 types of information that a law enforcement agency should seek to 506 ascertain and record concerning the missing person that would aid in 507 locating the missing person, the circumstances that indicate that a 508 missing person is a high risk missing person, the types of information that a law enforcement agency should provide to the person making 509 510 the missing person report, a family member or any other person in a 511 position to assist the law enforcement agency in its efforts to locate the 512 missing person and the responsibilities of a law enforcement agency in 513 responding to a missing person report and the manner of such 514 response.
- Sec. 15. Section 7-294p of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*):
- The [Police Officer Standards and Training Council] Department of
  Emergency Responder Training may recover from any municipality
  [that (1) operated a local police training school, and (2) ceased the
  operation of such school on or after January 1, 2007,] the costs of
  providing law enforcement training [at the Connecticut Police
  Academy] for such municipality's recruits.
- Sec. 16. Section 7-294x of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*):
- 525 The [Police Officer Standards and Training Council established

526 under section 7-294b] Department of Emergency Responder Training 527 shall provide training to security personnel employed in the public 528 schools by a local or regional board of education. Such training shall 529 include drug detection and gang identification.

- Sec. 17. Section 7-294aa of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*):
  - (a) Any sworn police officer employed by the state or a municipality who takes a leave of absence or resigns from such officer's employment on or after September 11, 2001, to volunteer for participation in international peacekeeping operations, is selected for such participation by a company which the United States Department of State has contracted with to recruit, select, equip and deploy police officers for such peacekeeping operations, and participates in such peacekeeping operations under the supervision of the United Nations, the Organization for Security and Cooperation in Europe or other sponsoring organization, shall be entitled, upon return to the United States, (1) to be restored by such officer's employer to the position of employment held by the officer when the leave commenced, or (2) if the original position of employment is not available, to be restored to an equivalent position with equivalent employment benefits, pay and other terms and conditions of employment, provided not later than six months after such return such officer notifies such officer's employer of such return and such officer's desire to be restored to such officer's original position of employment or an equivalent position of employment.
  - (b) The [Police Officer Standards and Training Council] <u>Department of Emergency Responder Training</u> shall not cancel or revoke the certification of a police officer during the period such officer is participating in international peacekeeping operations outside the United States in accordance with subsection (a) of this section and for a period of six months after such officer returns to the United States, except for a reason specified in subsection (c) of section 7-294d, as amended by this act.

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Sec. 18. Section 14-286e of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*):

- (a) Any police officer, firefighter or person engaged in providing emergency services who operates a bicycle in response to an emergency call or while engaged in rescue operations or in the immediate pursuit of an actual or suspected violator of the law shall be exempt from the provisions of sections 14-286, 14-286a, 14-286b, 14-286c and 14-289 provided (1) the police officer, firefighter or person engaged in providing emergency services is sixteen years of age or older, (2) the police officer, firefighter or person engaged in providing emergency services is wearing a distinctive uniform, and (3) the police officer has completed a course of instruction in basic police bicycle patrol certified by the [Police Officer Standards and Training Council] Department of Emergency Responder Training or an equivalent course of instruction, and the firefighter or person engaged in providing emergency services has completed an equivalent course of basic bicycle patrol.
- 576 (b) The exemptions granted in subsection (a) of this section shall 577 apply only when such bicycle is making use of an audible warning 578 signal device, including, but not limited to a siren, whistle or bell.
- 579 (c) The provisions of this section shall not relieve the operator of a 580 bicycle from the duty to drive with due regard for the safety of all 581 persons and property.
- Sec. 19. Subsection (b) of section 21a-274a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2011):
- (b) There is established a safe neighborhoods grant program which shall be administered by the Office of Policy and Management. Grants may be made, on a competitive basis, to the cities of Bridgeport, Danbury, Hartford, Meriden, Middletown, New Britain, New Haven, New London, Norwalk, Norwich, Stamford, Waterbury and Windham, and to the [Police Officer Standards and Training Council]

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Department of Emergency Responder Training for the purpose of (1) improving public safety in urban neighborhoods through programs which increase police presence by hiring additional police officers and establishing police substations for those neighborhoods, (2) involving residents in crime prevention activities, including security enhancements neighborhood residences and business to establishments, and (3) improving public safety in urban neighborhoods through programs which increase police presence by increasing the hours worked by police officers during times when such increased presence is most needed to deter and control illegal use of firearms in those neighborhoods where there has been a high incidence of illegal use of firearms in the commission of crime. A grantee shall use the grant to increase police presence within the grantee's safe neighborhoods project area and, with the approval of the Office of Policy and Management, a grantee may use such grant to temporarily increase police presence in high crime areas outside such project area. The Secretary of the Office of Policy and Management shall adopt regulations in accordance with chapter 54 for the administration of this section. Such regulations shall include provisions for the establishment of programs, the allocation of funds and the application process. For purposes of this subsection, the term "safe neighborhoods project area" means a single neighborhood within a municipality selected by the municipality to be eligible for a safe neighborhoods grant.

Sec. 20. Subsection (a) of section 29-179i of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2011):

(a) There shall be a State-Wide Cooperative Crime Control Task Force Policy Board which shall be in the Division of State Police within the Department of Public Safety for administrative purposes only. The policy board shall consist of a state committee and municipal subcommittees representing each municipality participating in the state-wide cooperative crime control task force. The state committee shall consist of the Commissioner of Public Safety who shall be the chairperson, the Chief Court Administrator or his or her designee, the

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625 Chief State's Attorney or his or her designee, the Commissioner of 626 Correction or his designee, the executive director of the [Police Officer 627 Standards and Training Council Department of Emergency Responder Training or his or her designee, the Deputy Commissioner 628 629 of the Department of Public Safety, Division of State Police or his 630 designee, and the commanding officer of the task force. The municipal 631 subcommittees shall consist of the chief executive officer of the 632 participating municipality, the chief of police of the participating 633 municipality and three other members appointed by such chief 634 executive officer representing, but not limited to, the interests of the 635 business community, social and community services and education.

Sec. 21. Section 31-294i of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*):

For the purpose of adjudication of claims for payment of benefits under the provisions of this chapter to a uniformed member of a paid municipal fire department or a regular member of a paid municipal police department or constable who began such employment on or after July 1, 1996, any condition or impairment of health caused by a cardiac emergency occurring to such member on or after July 1, 2009, while such member is in training for or engaged in fire duty at the site of an accident or fire, or other public safety operation within the scope of such member's employment for such member's municipal employer that results in death or temporary or permanent total or partial disability, shall be presumed to have been suffered in the line of duty and within the scope of such member's employment, unless the contrary is shown by a preponderance of the evidence, provided such member successfully passed a physical examination on entry into service conducted by a licensed physician designated by such department which examination failed to reveal any evidence of such condition. For the purposes of this section, "cardiac emergency" means cardiac arrest or myocardial infarction, and "constable" means any municipal law enforcement officer who is authorized to make arrests and has completed [Police Officer Standards and Training Council] Department of Emergency Responder Training certification pursuant

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to section 7-294a, as amended by this act.

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Sec. 22. Section 7-323j of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*):

662 As used in this part, "executive director" means the executive 663 director of the Department of Emergency Responder Training; 664 "commission" means the Commission on Fire Prevention and Control; "municipality" means town, city, consolidated town and city, 665 666 consolidated town and borough, borough, school district, fire district, 667 fire and sewer district, sewer district, lighting district or any other 668 municipal corporation or taxing district upon which is placed the duty 669 of, or which has itself assumed the duty of, protecting its inhabitants 670 from loss by fire; "fire fighting duties" means and includes duties 671 performed in connection with the suppression and prevention of fires, 672 fire training and rescue, fire investigation, arson investigation, details 673 and assignments to protect the public safety against fire and other 674 related work; "firefighters" means any person who is regularly 675 employed and paid by any municipality or by a contractor which is a 676 nonprofit corporation for the purpose of performing fire fighting 677 duties for a municipality on an average of not less than thirty-five 678 hours per week or any volunteer who performs fire fighting duties and 679 who elects to cooperate with the [commission] Department of 680 Emergency Responder Training in accordance with section 7-323m.

- Sec. 23. Section 7-323k of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*):
- 683 (a) There is established a Commission on Fire Prevention and 684 Control to consist of twelve members appointed by the Governor. The 685 State Fire Marshal or his designee and the chancellor of the 686 community-technical colleges or his designee shall serve as ex-officio, 687 voting members of said commission. Of the twelve members 688 appointed by the Governor, two shall represent The Connecticut State 689 Firemen's Association, two shall represent the Connecticut Fire Chiefs 690 Association, two shall represent the Uniformed Firefighters of the 691 International Association of Firefighters, AFL-CIO, two shall represent

the Connecticut Fire Marshals Association, two shall represent the Connecticut Fire Department Instructors Association and two shall represent the Connecticut Conference of Municipalities.

- (b) On or before July fifteenth, annually, each organization to be represented on said commission shall submit to the Governor a list of nominees for appointment to said commission, which list the Governor may use when making his appointments to said commission. On or before September 1, 1975, the Governor shall appoint eight members of said commission to serve for a term of three years and on or before September 1, 1976, he shall appoint four members for a term of one year. Thereafter he shall appoint members to said commission, to replace those whose terms have expired, to serve for three years. Persons appointed to said commission shall be qualified, by experience or education, in the fields of fire protection, fire prevention, fire suppression, fire fighting and related fields.
- (c) The commission shall meet at such times and at such places as it deems proper. Said commission shall elect from its membership a chairman, vice chairman and secretary who shall serve a one year term commencing on October first of the year in which they are elected, provided nothing contained herein shall prevent their reelection to such office. No member of said commission shall receive compensation for his <u>or her</u> services.
- 714 (d) Members of the commission shall not be considered as holding 715 public office solely by virtue of their membership on said commission.
- 716 (e) The commission shall be within the Department of [Public 717 Safety] <u>Emergency Responder Training</u> for administrative purposes 718 only.
- Sec. 24. Section 7-323*l* of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*):
- 721 [(a)] The commission shall <u>provide recommendations to the</u> 722 executive director on the following:

723 (1) [Recommend minimum] <u>Minimum</u> standards of education and 724 physical condition required of each candidate for any firefighter 725 position;

- (2) [Establish standards] <u>Standards</u> for a fire service training and education program, on a voluntary basis, and [develop and conduct] <u>for</u> an examination program to certify those fire service personnel who satisfactorily demonstrate their ability to meet the requirements of the fire service training and education program standards;
- 731 (3) [Conduct fire] <u>Fire</u> fighting training and education programs 732 designed to assist firefighters in developing and maintaining their 733 skills and keeping abreast of technological advances in fire 734 suppression, fire protection, fire prevention and related fields; <u>and</u>
- 735 (4) [Recommend standards] <u>Standards</u> for promotion to the various ranks of fire departments. [;]
- [(5) Be authorized to apply for, receive and distribute any federal or private funds or contributions available for training and education of fire fighting personnel; and
- 740 (6) Submit to the Governor and Joint Legislative Management 741 Committee of the General Assembly an annual report relating to the 742 activities, recommendations and accomplishments of the commission.
- 743 (b) The commission may adopt regulations, in accordance with the 744 provisions of chapter 54, as are necessary to implement the provisions 745 of this section.]
- Sec. 25. Section 7-323p of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*):
- (a) The [Office of State Fire Administration] <u>Department of</u> Emergency Responder Training shall maintain and operate a state fire school which shall [serve as the] <u>provide</u> training and education. [arm of the Commission on Fire Prevention and Control.] The use of any hazardous material, as defined in section 29-307a, except a virgin fuel,

is prohibited in the simulation of any fire. The [office] <u>department</u> shall fix fees for training and education programs and sessions and for such other purposes deemed necessary for the operation and support of the school, subject to the approval of the [commission] <u>Secretary of the Office of Policy and Management</u>. Such fees shall be used solely for training and education purposes.

(b) The [commission] department may establish and maintain a state fire school training and education extension account, which shall be a separate account within the General Fund. The account shall contain any moneys required by law to be deposited in the account. The account may be used for the operation of such training and education extension programs and sessions as the Office of State Fire Administration department may establish, for the purchase of such equipment as is required for use in the operation of such programs and sessions. [, and for (1) reimbursement to municipalities and municipal fire departments for one-half of the costs of Firefighter I certification and recruit training of municipal volunteer and paid fire service personnel, and (2) reimbursement to state agencies for one-half of the costs of Firefighter I certification and recruit training of state agency fire service personnel.] All proceeds derived from the operation of the training and education extension programs and sessions shall be deposited in the General Fund and shall be credited to and become a part of the resources of the account. All direct expenses incurred in the conduct of the training, certification and education programs and sessions shall be charged, and any payments of interest and principal of bonds or any sums transferable to any fund for the payment of interest and principal of bonds and any cost of equipment for such operations may be charged, against the account on order of the State Comptroller. Any balance of receipts above expenditures shall remain in the account to be used for its training and education programs and sessions, and for the acquisition, as provided by section 4b-21, alteration and repairs of real property for educational facilities, except such sums as may be required to be transferred from time to time to any fund for the redemption of bonds and payment of interest on bonds, provided repairs, alterations or additions to educational

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facilities costing fifty thousand dollars or less shall require the approval of the Commissioner of Public Works, and capital projects costing over fifty thousand dollars shall require the approval of the General Assembly or, when the General Assembly is not in session, of the Finance Advisory Committee.

(c) The [commission] <u>department</u> may establish and maintain a state fire school auxiliary services account, which shall be a separate account within the General Fund. The account shall be used for the operation, maintenance and repair of auxiliary service facilities and for such other auxiliary activities of the state fire school as the Office of State Fire Administration department determines. The proceeds of such activities shall be deposited in the General Fund and shall be credited to and become a part of the resources of the account. All direct expenses of operation, maintenance and repair of facilities, food services and other auxiliary activities shall be charged, and any payments of interest and principal of bonds or any sums transferable to any fund for the payment of interest and principal of bonds and any cost of equipment for such operations may be charged, against the account on order of the State Comptroller. Any balance of receipts above expenditures shall remain in the account to be used for the improvement and extension of such activities, except such sums as may be required to be transferred from time to time to any fund for the redemption of bonds and payment of interest on bonds, provided repairs, alterations or additions to auxiliary service facilities costing fifty thousand dollars or less shall require the approval of the Commissioner of Public Works, and capital projects costing over fifty thousand dollars shall require the approval of the General Assembly or, when the General Assembly is not in session, of the Finance Advisory Committee. The [commission] department, with the approval of the Secretary of the Office of Policy and Management and the Finance Advisory Committee, may borrow from the resources of the General Fund at any time such sum or sums as it deems advisable, to establish or continue auxiliary services activities, such sums to be repaid in accordance with such schedule as the Secretary of the Office of Policy and Management shall establish.

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Sec. 26. Section 7-323q of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*):

The state shall save harmless and indemnify any person certified as a fire service instructor by the [Commission on Fire Prevention and Control] Department of Emergency Responder Training under section 7-323*l*, as amended by this act, from financial loss and expense, including legal fees and costs, if any, arising out of any claim, demand, suit or judgment by reason of alleged negligence or other act resulting in personal injury or property damage, which acts are not wanton, reckless or malicious, provided such person, at the time of the acts resulting in such injury or damage, was acting in the discharge of such person's duties (1) as an employee or member of a municipal, state or tribal nation fire department to provide fire service training and instruction for the other members or employees of such municipal, state or tribal nation fire department, (2) as a fire service instructor employed by said [commission] department to provide fire service training and instruction on behalf of said [commission] department, or (3) as a fire service instructor employed by a regional fire school to provide fire service training and instruction on behalf of such school.

Sec. 27. Section 3-122 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*):

When any person, under the provisions of the constitution and bylaws of the Police Association of Connecticut, is entitled to relief from said association as a police officer injured in the line of duty, or rendered sick by disease contracted while in the line of duty, or as the widow, child or dependent mother of a police officer killed in the line of duty, the [Comptroller] executive director of the Department of Emergency Responder Training shall, upon the delivery to him or her of adequate proof from said association of the right of such person to such relief as aforesaid, [draw his order upon the Treasurer in favor of the] process payment for such person or persons entitled to such relief, or their legal representatives, for the amount to which such person or persons may be entitled as relief as aforesaid, provided such orders

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shall be limited to available appropriations.

Sec. 28. Section 3-123 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*):

Whenever a person, under the provisions of the constitution and bylaws of The Connecticut State Firefighters Association, is entitled to relief from said association, as a firefighter injured in the line of duty, or rendered sick by disease contracted while in the line of duty, or as the widow or child of a firefighter killed in the line of duty, the [Comptroller] executive director of the Department of Emergency Responder Training shall, upon the delivery to him or her of proper proofs from said association of the right of such person to relief as aforesaid, [draw his order upon the Treasurer in favor of the] process payment for such person or persons entitled to such relief, or their legal representative, for the amount to which such person or persons are entitled as relief as aforesaid, provided such orders shall be limited to available appropriations.

Sec. 29. Section 3-123e of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*):

The Comptroller, upon request of the executive director of the Department of Emergency Responder Training, shall disburse to any regional fire school, regional emergency dispatch center or any state or county-wide fire radio base network, in the form of a grant, such funds as may be appropriated to the [Comptroller] Department of Emergency Responder Training for the purposes of such fire school, emergency dispatch center or fire radio base network. Each such grant shall be disbursed in equal quarterly amounts at the beginning of each quarter of the state fiscal year. After the close of each fiscal year, each such fire school, emergency dispatch center or fire radio base network shall submit to the [Comptroller] executive director of the Department of Emergency Responder Training, through the Connecticut State Firemen's Association, an audited report concerning the disbursement of such grant funds.

Sec. 30. Sections 7-323n, 7-323o and 7-323r of the general statutes are repealed. (*Effective July 1, 2011*)

	all take effect as follow	ws and shall amend the following
sections:		
Section 1	July 1, 2011	New section
Sec. 2	July 1, 2011	New section
Sec. 3	July 1, 2011	4-5
Sec. 4	July 1, 2011	4-38c
Sec. 5	July 1, 2011	7-294a
Sec. 6	July 1, 2011	7-294b(a)
Sec. 7	July 1, 2011	7-294d
Sec. 8	July 1, 2011	7-294e
Sec. 9	July 1, 2011	7-294f
Sec. 10	July 1, 2011	7-294g
Sec. 11	July 1, 2011	7-2941
Sec. 12	July 1, 2011	7-294m
Sec. 13	July 1, 2011	7-294n
Sec. 14	July 1, 2011	7-294o
Sec. 15	July 1, 2011	7-294p
Sec. 16	July 1, 2011	7-294x
Sec. 17	July 1, 2011	7-294aa
Sec. 18	July 1, 2011	14-286e
Sec. 19	July 1, 2011	21a-274a(b)
Sec. 20	July 1, 2011	29-179i(a)
Sec. 21	July 1, 2011	31-294i
Sec. 22	July 1, 2011	7-323j
Sec. 23	July 1, 2011	7-323k
Sec. 24	July 1, 2011	7-323 <i>l</i>
Sec. 25	July 1, 2011	7-323p
Sec. 26	July 1, 2011	7-323q
Sec. 27	July 1, 2011	3-122
Sec. 28	July 1, 2011	3-123
Sec. 29	July 1, 2011	3-123e
Sec. 30	July 1, 2011	Repealer section

# Statement of Legislative Commissioners:

In sections 1(a) and (e), 5, 7(a)(15), 8(b) and 26, technical changes were made for clarity of reference.

PS Joint Favorable Subst.-LCO

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

#### **OFA Fiscal Note**

#### State Impact:

Agency Affected	Fund-Effect	FY 12 \$	FY 13 \$
Comptroller Misc. Accounts	GF - Savings	See Below	See Below
(Fringe Benefits); Police Officer			
Std. & Training Council <sup>1</sup>			

Note: GF=General Fund

#### Municipal Impact:

Municipalities	Effect	FY 12 \$	FY 13 \$
Various Municipalities	STATE	1,436,250	1,755,000
_	MANDATE		
	- Cost		

## Explanation

The bill consolidates the Police Officer Standards and Training Council (POST) and the Commission on Fire Prevention and Control (CFPC) into the Department of Emergency Responder Training (DERT).

The Governor's budget assumes total savings of \$124,029 in FY 12 and \$245,503 in FY 13 related to these consolidations. These savings include:

- (1) \$124,029 in FY 12 and \$245,503 in FY 13 associated with the elimination of one position currently under POST;
  - (2) none associated with the transfer of CFPC into DERT.

<sup>&</sup>lt;sup>1</sup> The fringe benefit costs for most state employees are budgeted centrally in accounts administered by the Comptroller. The estimated non-pension fringe benefit cost associated with personnel changes is 23.76% of payroll in FY 12 and FY 13. In addition, there could be an impact to potential liability for the applicable state pension funds.

The Governor's budget includes a transfer of:

(1) twenty-one positions and funding of \$1,517,755 in FY 12 and \$1,037,527 from POST to DERT;

(2) seventeen positions and funding of \$2,978,462 in FY 12 and \$2,736,865 in FY 13 from CFPC to DERT.

The bill also results in mandated costs to municipalities of \$1,436,250 in FY 12 and \$1,755,000 in FY 13 by:

- (1) requiring DERT to set tuition and fees for municipal police officer training and education programs;
  - (2) eliminating reimbursements for Firefighter Training;
- (3) eliminating the supplemental award grant assistance program for certain volunteer fire companies.

The state incurs similar savings as POST and CFPC currently absorb all costs of training.

Sections 2 and 15 result in a mandated cost to municipalities associated with the requirement for DERT to charge tuition and fees for municipal police officer training. The bill does not establish the fees but rather allows DERT to fix the fees, subject to the approval of the Office of Policy and Management. The Governor's Budget Summary anticipates these fees to be \$2,500 per officer in the basic training program and \$100 per officer for each in-service training course. It is anticipated that these fees will be set by DERT and result in a total cost to municipalities of \$956,250 in FY 12 and \$1,275,000 in FY 13.

Currently, POST does not charge municipalities any fees for any courses offered.

**Section 14** has no fiscal impact associated with the requirement of DERT to develop a missing persons policy. In January 2008, POST issued a policy on handling and accepting missing persons reports

which satisfies the intent of the bill.

**Section 25** results in a total mandated cost of \$375,000 to municipalities and certain state agencies by eliminating the reimbursement for Firefighter Training I courses and fire personnel recruitment. The provision results in complementary savings of \$375,000 to the state as the costs are passed to the municipalities. Currently, municipalities and state agencies may request from CFPC a reimbursement of one-half the cost for such activities. CFPC currently caps the Firefighter Training I reimbursement at \$300 per trainee.

**Section 30** results in savings of \$105,000 by eliminating the supplemental award grant assistance program. It is anticipated that the volunteer fire companies currently receiving this grant will incur additional costs that otherwise would be covered by the grant. The provision results in complementary savings of \$105,000 to the state as the costs are passed to the municipalities.

#### The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation.

Sources: FY 2012 - FY 2013 Biennium Governor's Budget Summary
Police Officer Standards and Training Council's Guidelines for Handling Missing
Persons Investigations and Acceptance of Reports, January 2008

# OLR Bill Analysis sSB 1016

# AN ACT ESTABLISHING A DEPARTMENT OF EMERGENCY RESPONDER TRAINING.

#### SUMMARY:

This bill establishes a Department of Emergency Responder Training (DERT), headed by an executive director appointed by the governor, to train municipal police and firefighters. It transfers to DERT all the functions currently performed by the Police Officer Standards and Training Council (POST) and the Commission on Fire Prevention and Control (§ 1 *et seq.*).

The bill puts POST, which is responsible for municipal police training, and the commission, which is responsible for firefighter training, in DERT for administrative purposes only and makes them advisory, instead of policy making, bodies. Under current law, POST is within the State Police and the commission is within the Department of Public Safety (DPS), both for administrative purposes only. The bill allows DERT to recover the cost of training police officers from municipalities (§ 15).

The bill eliminates (1) the Office of State Fire Administration, which maintains and operates a state fire school on the commission's behalf, and (2) the state fire administrator's position (§ 30). By law, the state fire administrator carries out the commission's day-to-day responsibilities.

The bill eliminates reimbursements to (1) fire departments for Firefighter 1 and firefighter recruit training programs and (2) volunteer fire companies providing services on limited access highways, the Berlin Turnpike, and a section of Route 8 (§§ 25 & 30).

The bill allows the DERT executive director to adopt implementing regulations and requires him or her to submit an annual report to the governor and the Office of Legislative Management on DERT's activities, recommendations, and accomplishments.

The bill makes numerous technical and conforming changes.

EFFECTIVE DATE: July 1, 2011

#### § 1 — ESTABLISHMENT OF DEPARTMENT

The bill establishes DERT to train police and fire service personnel. The governor appoints DERT's executive director, who must know about training standards and methods relating to law enforcement or fire prevention and control.

As is currently required for POST, the executive director must develop and periodically update and revise a comprehensive municipal police training plan. And, as is currently required for the commission, the executive director must establish standards for a fire service training and education program. He or she may:

- 1. within available appropriations, employ staff;
- 2. accept contributions, grants, gifts, donations, services, or money from public or private entities;
- 3. apply for, qualify for, and accept federal funds for police officer and firefighter training; and
- 4. contract for services and perform necessary and appropriate actions to carry out DERT's functions. Any contract costing more than \$3,000 must be approved by the attorney general.

#### Duties of the Executive Director

**Municipal Police**. With respect to municipal police training, the bill transfers to the executive director all of the duties currently performed by POST. He or she must:

1. require that probationary police officers get the hours of basic training deemed necessary for certification and complete training within one year after their appointment, unless the executive director grants an extension;

- 2. require probationary police officers to be registered at the training academy no later than 10 days after they are hired;
- 3. certify police officers who have satisfactorily completed minimum basic training;
- 4. require that police officers satisfactorily complete at least 40 hours of certified review training every three years to maintain certification, unless granted a one year extension;
- 5. renew the certificate of police officers who satisfactorily complete review training;
- 6. visit training schools and inspect them at least annually;
- 7. consult and cooperate with higher education institutions on the development of specialized police science and police administration courses;
- 8. consult and cooperate with state and federal agencies and departments about police training;
- 9. inspect and evaluate law enforcement units, as necessary, for compliance with provisions on training and related laws;
- 10. at the request and expense of any law enforcement unit, conduct general or specific management surveys;
- 11. develop objective and uniform criteria for waiving regulations or procedures;
- 12. appoint any POST training instructor, or other person as determined by POST, to act as a special police officer, provided the appointee is a certified and sworn police officer vested with

arrest powers; and

13. recruit, select, and appoint probationary police officers and provide recruit training for candidates of the Connecticut Police Corps program in accordance with federal law.

**Firefighters.** With respect to state fire training, the bill transfers from the commission to DERT the duty to (1) administer the state's responsibilities under federal laws relevant to fire service and (2) develop a fire prevention and control master plan.

## § 2 — MUNICIPAL POLICE TRAINING SCHOOL

The bill requires DERT to maintain and operate a municipal police training school. DERT must fix tuition and fees for training and education programs and sessions and for other purposes deemed necessary for the school, subject to Office of Policy and Management's (OPM) approval. The fees must be used solely for training and educational purposes.

DERT may establish and maintain a municipal police officer training school training and education extension account, which must be a separate, nonlapsing General Fund account. DERT may use the account for the training and education extension programs and sessions it establishes.

All proceeds derived from operating the programs and sessions must be deposited in the General Fund and credited to and become a part of the resources of the account. All direct expenses incurred in conducting the programs and sessions must be charged, and any payments of interest and principal of bonds or sums transferable to any fund for such interest and principal and any cost of equipment for such operations may be charged, against the account on the State Comptroller's order. Any balance of receipts above expenditures must remain in the account and used for the training and education programs and sessions.

#### §§ 3-5 — TECHNICAL AND CONFORMING CHANGES

These sections make technical and conforming changes.

### §§ 6 & 7 — POST TRANSFERRED

The bill puts POST in DERT, instead of the State Police, for administrative purposes only. It eliminates POST' policy making functions. Under current law, POST is responsible for:

- 1. developing a comprehensive municipal police training plan;
- 2. training, certifying, and establishing minimum qualifications for municipal police officers;
- 3. enforcing professional standards for certification and decertification of police officers; and
- 4. developing standards for, and granting accreditation to, law enforcement units that meet the standards.

(While the agency's responsibilities are mainly described in terms of "police officers," its authority extends to other persons who perform police functions, according to a 1993 attorney general' opinion.)

The bill, instead, requires POST to recommend to the executive director:

- 1. a comprehensive municipal police training plan;
- 2. the approval of police training schools, certification of schools, and revocation of certification;
- 3. equipment, facilities, and minimum courses of study and attendance at approved police schools;
- 4. minimum qualifications for law enforcement instructors and the issuance of appropriate certification for them;
- 5. the establishment of uniform, minimum educational and training standards for employment as a police officer in any position; and

6. the development, adoption, and revision of comprehensive accreditation standards for the administration and management of law enforcement units; accreditation for units that demonstrate compliance with the standards; and, at the request and expense of any law enforcement unit, conduct surveys to determine compliance with the standards.

#### §§ 8-13 & 16-22 — CONFORMING CHANGES

These sections make technical and conforming changes.

#### § 14 — MISSING PERSON POLICY

Current law requires POST to develop a missing person policy by January 1, 2008. (POST has already developed the policy.) The bill requires DERT to develop a policy by 2012.

The policy must include:

- 1. guidelines for accepting reports;
- 2. types of information an agency must collect and record;
- 3. circumstances that indicate that a missing person should be classified as high risk;
- 4. types of information the agency should provide to the person making a report, the missing person's relatives, or anyone who can help the agency find the person; and
- 5. agency responsibilities and procedures in responding to a report.

## § 15 — COST OF POLICE TRAINING

Under current law, POST may recover from any municipality that operated a local police training school and stopped operating the school on or after January 1, 2007, the costs of training the municipality's police recruits. Under this bill, DERT may recover from any municipality, the cost of training its recruits.

## §§ 23 & 24 — COMMISSION ON FIRE PREVENTION & CONTROL

The bill removes the commission from DPS for administrative purposes and puts it within DERT for administrative purposes. It changes the role of the commission. Under current law, the commission is primarily responsible for providing training, life safety education, and professional competency certification to fire service personnel, and serves as both an advisory and policy making body. This bill makes it a purely advisory body.

The bill limits the commission's functions to:

- 1. as under current law, recommending minimum standards of education and physical condition for firefighter positions;
- recommending, instead of establishing, standards for a fire service training and education program, on a voluntary basis, and for an examination program to certify fire service personnel who satisfactorily demonstrate their ability to meet the standards;
- recommending, instead of conducting, firefighting training and education programs to help firefighters develop and maintain their skills and keep abreast of pertinent technological advances; and
- 4. as under current law, recommending promotion standards for fire service personnel.

The bill transfers the commission's other duties and responsibilities to DERT.

#### § 25 — REIMBURSEMENT FOR FIREFIGHTER TRAINING

The bill requires DERT, instead of the Office of State Fire Administration, (which the bill eliminates) to operate and maintain a state fire school.

It requires the OPM secretary, instead of the commission, to approve the fees for the school's fire and education training programs.

It allows DERT, with the OPM secretary's approval to borrow from the General Fund to establish or continue auxiliary services activities at the school. Under current law, the Commission on Fire Prevention and Control can do this without the OPM secretary's approval.

The bill eliminates a provision reimbursing municipalities, municipal fire departments, and state agencies one-half the cost of providing Firefighter 1 certification and recruit training for municipal, volunteer, and state agency fire personnel.

## §§ 26-29 — TECHNICAL AND CONFORMING CHANGES

The bill (1) requires the DERT executive director, instead of the comptroller, to process applications for workers compensation involving police officers and firefighters and (2) makes conforming, technical, related changes.

# § 30 — SUPPLEMENTAL AWARD GRANT ASSISTANCE PROGRAM

The bill eliminates the supplemental grant award remittance program, which provides grants to volunteer fire companies providing services on limited access highways, the Berlin Turnpike, and a section of Route 8 (§ 30).

The bill eliminates the Office of State Fire Administration and the state fire administrator's position. Under current law, the state fire administrator is appointed by the commission and carries out the day-to-day responsibilities of the office and commission.

#### BACKGROUND

#### Related Bills

sSB 997, reported favorably by the Public Safety and Security Committee, broadens DEMHS' jurisdiction by putting it in charge of fire service, municipal police, emergency telecommunications, and emergency medical services.

SB 1017, reported favorably by the Public Safety and Security Committee, eliminates DEMHS and transfers its functions and

responsibilities to DPS and the DEMHS commissioner's functions and responsibilities to the DPS commissioner. It creates a Division of Emergency Management and Homeland Security in DPS, but the division's duties are unclear (§ 23).

#### **COMMITTEE ACTION**

Public Safety and Security Committee

Joint Favorable Yea 14 Nay 9 (03/15/2011)